- The entrepreneur makes the strategic business decisions that set the course of an enterprise.
- The entrepreneur innovates. He or she commercializes new products, new production techniques, or even new forms of business organization.
- The entrepreneur bears risk. Innovation is risky, as nearly all new products and ideas are subject to the possibility of failure as well as success. Progress would cease without entrepreneurs who are willing to take on risk by devoting their time, effort, and ability—as well as their own money and the money of others—to commercializing new products and ideas that may enhance society's standard of living.

Because land, labor, capital, and entrepreneurial ability are combined to produce goods and services, they are called the factors of production, or simply "inputs."

**Production Possibilities Model**

Society uses its scarce resources to produce goods and services. The alternatives and choices it faces can best be understood through a macroeconomic model of production possibilities. To keep things simple, let's initially assume:

- **Full employment** The economy is employing all of its available resources.
- **Fixed resources** The quantity and quality of the factors of production are fixed.
- **Fixed technology** The state of technology (the methods used to produce output) is constant.
- **Two goods** The economy is producing only two goods: pizzas and industrial robots. Pizzas symbolize consumer goods, products that satisfy our wants directly; industrial robots (for example, the kind used to weld automobile frames) symbolize capital goods, products that satisfy our wants indirectly by making possible more efficient production of consumer goods.

**Production Possibilities Table**

A production possibilities table lists the different combinations of two products that can be produced with a specific set of resources, assuming full employment. Table 1.1 presents a simple, hypothetical economy that is producing pizzas and industrial robots; the data are, of course, hypothetical. At alternative A, this economy would be devoting all its available resources to the production of industrial robots (capital goods); at alternative E, all resources would go to pizza production (consumer goods). Those alternatives are unrealistic extremes; an economy typically produces both capital goods and consumer goods, as in B, C, and D. As we move from alternative A to E, we increase the production of pizzas at the expense of the production of industrial robots.

Because consumer goods satisfy our wants directly, any movement toward E looks tempting. In producing more pizzas, society increases the satisfaction of its current wants. But there is a cost: More pizzas mean fewer industrial robots. This shift of resources to consumer goods catches up with society over time because the stock of capital goods expands more slowly, thereby reducing potential future production. By moving toward alternative E, society chooses "more now" at the expense of "much more later."

By moving toward A, society chooses to forgo current consumption, thereby freeing up resources that can be used to increase the production of capital goods. By building up its stock of capital this way, society will have greater future production and, therefore, greater future consumption. By moving toward A, society is choosing "more later" at the cost of "less now."

Generalization: At any point in time, a fully employed economy must sacrifice some of one good to obtain more of another good. Scarcity resources prohibit such an economy from having more of both goods. Society must choose among alternatives. There is no such thing as a free pizza, or a free industrial robot. Having more of one thing means having less of something else.

**Production Possibilities Curve**

The data presented in a production possibilities table are shown graphically as a production possibilities curve. Such a curve displays the different combinations of goods and services that society can produce in a fully employed economy, assuming a fixed availability of supplies of resources and fixed technology. We arbitrarily represent the economy's output of capital goods (here, industrial robots) on the vertical axis and the output of consumer goods (here, pizzas) on the horizontal axis, as shown in Figure 1.2 (Key Graph).

Each point on the production possibilities curve represents some maximum output of the two products. The
Figure 1.2 The production possibilities curve. Each point on the production possibilities curve represents some maximum combination of two products that can be produced if resources are fully employed. When an economy is operating on the curve, more industrial robots means fewer pizzas, and vice versa. Limited resources and a fixed technology make any combination of industrial robots and pizzas lying outside the curve (such as at W) unattainable. Points inside the curve are attainable, but they indicate that full employment is not being realized.

Quick Quiz for Figure 1.2

1. Production possibilities curve ABCDE is bowed out from the origin because:
   a. the marginal benefit of pizzas declines as more pizzas are consumed.
   b. the curve gets steeper as we move from E to A.
   c. it reflects the law of increasing opportunity costs.
   d. resources are scarce.

2. The marginal opportunity cost of the second unit of pizza is:
   a. 2 units of robots.
   b. 3 units of robots.
   c. 7 units of robots.
   d. 9 units of robots.

3. The total opportunity cost of 7 units of robots is:
   a. 1 unit of pizza.
   b. 2 units of pizza.
   c. 3 units of pizza.
   d. 4 units of pizza.

4. All points on this production possibilities curve necessarily represent:
   a. society's optimal choice.
   b. less than full use of resources.
   c. unattainable levels of output.
   d. full employment.

Law of Increasing Opportunity Costs

Figure 1.2 clearly shows that more pizzas means fewer industrial robots. The number of units of industrial robots that must be given up to obtain another unit of pizzas, of course, is the opportunity cost of that unit of pizzas.

In moving from alternative A to alternative B in Table 1.1, the cost of 1 additional unit of pizzas is 1 fewer unit of industrial robots. But when additional units are considered—B to C, C to D, and D to E—an important economic principle is revealed: For society, the opportunity cost of each additional unit of pizzas is greater than...
the opportunity cost of the preceding one. When we move from A to B, just 1 unit of industrial robots is sacrificed for 1 more unit of pizzas; but in going from B to C we sacrifice 2 additional units of industrial robots for 1 more unit of pizzas; then 3 more of industrial robots for 1 more of pizzas; and finally 4 for 1. Conversely, confirm that as we move from E to A, the cost of an additional unit of industrial robots (on average) is \( \frac{1}{2} \), and 1 unit of pizzas, respectively, for the four successive moves.

Our example illustrates the law of increasing opportunity costs. As the production of a particular good increases, the opportunity cost of producing an additional unit rises.

Shape of the Curve The law of increasing opportunity costs is reflected in the shape of the production possibilities curve: The curve is bowed out from the origin of the graph. Figure 1.2 shows that when the economy moves from A to E, it must give up successively larger amounts of industrial robots (1, 2, 3, and 4) to acquire equal increments of pizzas (1, 1, 1, and 1). This is shown in the slope of the production possibilities curve, which becomes steeper as we move from A to E.

Economic Rationale The law of increasing opportunity costs is driven by the fact that economic resources are not completely adaptable to alternative uses. Many resources are better at producing one type of good than at producing others. Consider land. Some land is highly suited to growing the ingredients necessary for pizza production. But as pizza production expands, society has to start using land that is less bountiful for farming. Other land is rich in mineral deposits and therefore well-suited to producing the materials needed to make industrial robots. That land will be the first land devoted to the production of industrial robots. But as society steps up the production of robots, it must use land that is less and less suited to making their components.

If we start at A and move to B in Figure 1.2, we can shift resources whose productivity is relatively high in pizza production and low in industrial robots. But as we move from B to C, C to D, and so on, resources highly productive in pizzas become increasingly scarce. To get more pizzas, resources whose productivity in industrial robots is relatively great will be needed. Increasingly more of such resources, and hence greater sacrifices of industrial robots, will be needed to achieve each 1-unit increase in pizzas. This lack of perfect flexibility, or interchangeability, on the part of resources is the cause of increasing opportunity costs for society.

Optimal Allocation

Of all the attainable combinations of pizzas and industrial robots on the curve in Figure 1.2, which is optimal (best)? That is, what specific quantities of resources should be allocated to pizzas and what specific quantities should be allocated to industrial robots in order to maximize satisfaction?

Recall that economic decisions center on comparisons of marginal benefit (MB) and marginal cost (MC). Any economic activity should be expanded as long as marginal benefit exceeds marginal cost and should be reduced if marginal cost exceeds marginal benefit. The optimal amount of the activity occurs where \( MB = MC \). Society needs to make a similar assessment about its production decision.

Consider pizzas. We already know from the law of increasing opportunity costs that the marginal cost of additional units of pizza will rise as more units are produced. At the same time, we need to recognize that the extra or marginal benefits that come from producing and consuming pizza decline with each successive unit of pizza. Consequently, each successive unit of pizza brings with it both increasing marginal costs and decreasing marginal benefits.

The optimal quantity of pizza production is indicated by point \( e \) at the intersection of the MB and MC curves: 200,000 units in Figure 1.3. Why is this amount the optimal quantity? If only 100,000 units of pizzas were
produced, the marginal benefit of an extra unit of pizza (point a) would exceed its marginal cost (point b). In money terms, MB is $15, while MC is only $5. When society gains something worth $15 at a marginal cost of only $5, it is better off. In Figure 1.3, net gains can continue to be realized until pizza-product production has been increased to 200,000.

**CONSIDER THIS...**

**The Economics of War**

Production possibilities analysis is helpful in assessing the costs and benefits of waging the broad war on terrorism, including the wars in Afghanistan and Iraq. At the end of 2010, the estimated cost of these efforts exceeded $1.05 trillion.

If we categorize all U.S. production as either “defense goods” or “civilian goods,” we can measure them on the axes of a production possibilities diagram such as that shown in Figure 1.2. The opportunity cost of using more resources for defense goods is the civilian goods sacrificed. In a fully employed economy, more defense goods are achieved at the opportunity cost of fewer civilian goods—health care, education, pollution control, personal computers, houses, and so on. The cost of war and defense is the other goods forgone. The benefits of these activities are numerous and diverse but clearly include the gains from protecting against future loss of American lives, assets, income, and well-being.

Society must assess the marginal benefit (MB) and marginal cost (MC) of additional defense goods to determine their optimal amounts—where to locate on the defense goods-civilian goods production possibilities curve. Although estimating marginal benefits and marginal costs is an imprecise art, the MB-MC framework is a useful way of approaching choices. An optimal allocation of resources requires that society expand production of defense goods until MB = MC.

The events of September 11, 2001, and the future threats they foreshadow increased the marginal benefits of defense goods, as perceived by Americans. If we label the horizontal axis in Figure 1.3 “defense goods” and draw a rightward shift of the MB curve, you will see that the optimal quantity of defense goods rises. In view of the concerns relating to September 11, the United States allocated more of its resources to defense. But the MB-MC analysis also reminds us we can spend too much on defense, as well as too little. The United States should not expand defense goods beyond the point where MB = MC. If it does, it will be sacrificing civilian goods of greater value than the defense goods obtained.

In contrast, the production of 300,000 units of pizzas is excessive. There the MC of an added unit is $15 (point c) and its MB is only $5 (point d). This means that 1 unit of pizza is worth only $5 to society but costs it $15 to obtain. This is a losing proposition for society!

So resources are being efficiently allocated to any product when the marginal benefit and marginal cost of its output are equal (MB = MC). Suppose that by applying the same analysis to industrial robots, we find that the optimal (MB = MC) quantity of robots is 7000. This would mean that alternative C (200,000 units of pizzas and 7000 units of industrial robots) on the production possibilities curve in Figure 1.2 would be optimal for this economy.

**QUICK REVIEW 1.3**

- Economists categorize economic resources as land, labor, capital, and entrepreneurial ability.
- The production possibilities curve illustrates several ideas: (a) scarcity of resources is implied by the area of unattainable combinations of output lying outside the production possibilities curve; (b) choice among outputs is reflected in the variety of attainable combinations of goods lying along the curve; (c) opportunity cost is illustrated by the downward slope of the curve; (d) the law of increasing opportunity costs is reflected in the bowed-outward shape of the curve.
- A comparison of marginal benefits and marginal costs is needed to determine the best or optimal output mix on a production possibilities curve.

**Unemployment, Growth, and the Future**

In the depths of the Great Depression of the 1930s, one-quarter of U.S. workers were unemployed and one-third of U.S. production capacity was idle. Subsequent downturns have been much less severe. During the deep 2007-2009 recession, for instance, production fell by a comparably smaller 3.7 percent and 1-in-10 workers was without a job.

Almost all nations have experienced widespread unemployment and unused production capacity from business downturns at one time or another. Since 2000, for example, several nations—including Argentina, Japan, Mexico, Germany, and South Korea—have had economic downturns and unemployment.

How do these realities relate to the production possibilities model? Our analysis and conclusions change if we relax the assumption that all available resources are fully employed. The five alternatives in Table 1.1 represent...
maximum outputs; they illustrate the combinations of pizzas and industrial robots that can be produced when the economy is operating at full employment. With unemployment, this economy would produce less than each alternative shown in the table.

Graphically, we represent situations of unemployment by points inside the original production possibilities curve (reproduced here in Figure 1.4). Point U is one such point. Here the economy is falling short of the various maximum combinations of pizzas and industrial robots represented by the points on the production possibilities curve. The arrows in Figure 1.4 indicate three possible paths back to full employment. A move toward full employment would yield a greater output of one or both products.

A Growing Economy
When we drop the assumptions that the quantity and quality of resources and technology are fixed, the production possibilities curve shifts positions and the potential maximum output of the economy changes.

Increases in Resource Supplies Although resource supplies are fixed at any specific moment, they change over time. For example, a nation's growing population brings about increases in the supplies of labor and entrepreneurial ability. Also, labor quality usually improves over time via more education and training. Historically, the economy's stock of capital has increased at a significant, though unsteady, rate. And although some of our energy and mineral resources are being depleted, new sources are also being discovered. The development of irrigation systems, for example, adds to the supply of arable land.

The net result of these increased supplies of the factors of production is the ability to produce more of both consumer goods and capital goods. Thus, 20 years from now, the production possibilities may supersede those shown in Table 1.1. The new production possibilities might look like those in the table in Figure 1.5. The greater abundance of resources will result in a greater potential output of one or both products at each alternative. The economy will have achieved economic growth in the form of expanded potential output. Thus, when an increase in the quantity or quality of resources occurs, the production possibilities curve shifts outward and to the right, as illustrated by the move from the inner curve to curve A'B'C'D'E' in Figure 1.5. This sort of shift represents growth of economic capacity, which, when used, means economic growth: a larger total output.

<table>
<thead>
<tr>
<th>Type of Product</th>
<th>Production Alternatives</th>
</tr>
</thead>
<tbody>
<tr>
<td>Pizzas (in hundreds)</td>
<td>A'  B'  C'  D'  E'</td>
</tr>
<tr>
<td>Robots (in thousands)</td>
<td>0  2  4  6  8</td>
</tr>
</tbody>
</table>

| Pizzas (in hundreds) | 0  2  4  6  8 |
| Robots (in thousands) | 14 12 9 5 0 |
Because They Affect Us So Personally, We Often Have Difficulty Thinking Accurately and Objectively About Economic Issues.

Here are some common pitfalls to avoid in successfully applying the economic perspective.

Biases Most people bring a bundle of biases and preconceptions to the field of economics. For example, some might think that corporate profits are excessive or that lending money is always superior to borrowing money. Others might believe that government is necessarily less efficient than businesses or that more government regulation is always better than less. Biases cloud thinking and interfere with objective analysis. All of us must be willing to shed biases and preconceptions that are not supported by facts.

Loaded Terminology The economic terminology used in newspapers and broadcast media is sometimes emotionally biased, or loaded. The writer or spokesperson may have a cause to promote or an ax to grind and may slant comments accordingly. High profits may be labeled “obscene,” low wages may be called “exploitative” or self-interested behavior may be “greed.” Government workers may be referred to as “mindless bureaucrats” and those favoring stronger government regulations may be called “socialists.” To objectively analyze economic issues, you must be prepared to reject or discount such terminology.

Fallacy of Composition Another pitfall in economic thinking is the assumption that what is true for one individual or part of a whole is necessarily true for a group of individuals or the whole. This is a logical fallacy called the fallacy of composition; the assumption is not correct. A statement that is valid for an individual or part is not necessarily valid for the larger group or whole. You may see the action better if you leap to your feet to see an outstanding play at a

Advances in Technology An advancing technology brings both new and better goods and improved ways of producing them. For now, let’s think of technological advance as being only improvements in the methods of production, for example, the introduction of computerized systems to manage inventories and schedule production. These advances alter our previous discussion of the economizing problem by allowing society to produce more goods with available resources. As with increases in resource supplies, technological advances make possible the production of more industrial robots and more pizzas.

A real-world example of improved technology is the recent surge of new technologies relating to computers, communications, and biotechnology. Technological advances have dropped the prices of computers and greatly increased their speed. Improved software has greatly increased the everyday usefulness of computers. Cellular phones and the Internet have increased communications capacity, enhancing production and improving the efficiency of markets. Advances in biotechnology have resulted in important agricultural and medical discoveries. These and other new and improved technologies have contributed to U.S. economic growth (outward shifts of the nation’s production possibilities curve).

Conclusion: Economic growth is the result of (1) increases in supplies of resources, (2) improvements in resource quality, and (3) technological advances. The consequence of growth is that a full-employment economy can enjoy a greater output of both consumption goods and capital goods. Whereas static, no-growth economies must sacrifice some of one good to obtain more of another, dynamic, growing economies can have larger quantities of both goods.

Present Choices and Future Possibilities
An economy’s current choice of positions on its production possibilities curve helps determine the future location
football game. But if all the spectators leap to their feet at the same time, nobody—including you—will have a better view than when all remained seated.

Here are two economic examples: An individual stockholder can sell shares of, say, Google stock without affecting the price of the stock. The individual's sale will not noticeably reduce the share price because the sale is a negligible fraction of the total shares of Google being bought and sold. But if all the Google shareholders decide to sell their shares the same day, the market will be flooded with shares and the stock price will fall precipitously. Similarly, a single cattle ranch can increase its revenue by expanding the size of its livestock herd. The extra cattle will not affect the price of cattle when they are brought to market. But if all ranchers as a group expand their herds, the total output of cattle will increase so much that the price of cattle will decline when the cattle are sold. If the price reduction is relatively large, ranchers as a group might find that their income has fallen despite their having sold a greater number of cattle because the fall in price overwhelms the increase in quantity.

**Post Hoc Fallacy** You must think very carefully before concluding that because event A precedes event B, A is the cause of B. This kind of faulty reasoning is known as the *post hoc, ergo propter hoc*, or "after this, therefore because of this," fallacy. Noneconomic example: A professional football team hires a new coach and the team's record improves. Is the new coach the cause? Maybe. Perhaps the presence of more experienced and talented players or an easier schedule is the true cause. The rooster crows before dawn but does not cause the sunrise.

Economic example: Many people blamed the Great Depression of the 1930s on the stock market crash of 1929. But the crash did not cause the Great Depression. The same severe weaknesses in the economy that caused the crash caused the Great Depression. The depression would have occurred even without the preceding stock market crash.

**Correlation but Not Causation** Do not confuse correlation, or connection, with causation. Correlation between two events or two sets of data indicates only that they are associated in some systematic and dependable way. For example, we may find that when variable $X$ increases, $Y$ also increases. But this correlation does not necessarily mean that there is causation—that increases in $X$ cause increases in $Y$. The relationship could be purely coincidental or dependent on some other factor, $Z$, not included in the analysis.

Here is an example: Economists have found a positive correlation between education and income. In general, people with more education earn higher incomes than those with less education. Common sense suggests education is the cause and higher incomes are the effect; more education implies a more knowledgeable and productive worker, and such workers receive larger salaries.

But might the relationship be explainable in other ways? Are education and income correlated because the characteristics required for succeeding in education—ability and motivation—are the same ones required to be a productive and highly paid worker? If so, then people with those traits will probably both obtain more education and earn higher incomes. But greater education will not be the sole cause of the higher income.

of that curve. Let's designate the two axes of the production possibilities curve as "goods for the future" and "goods for the present," as in Figure 1.6. Goods for the future are such things as capital goods, research and education, and preventive medicine. They increase the quantity and quality of property resources, enlarge the stock of technological information, and improve the quality of human resources. As we have already seen, goods for the future such as capital goods are the ingredients of economic growth. Goods for the present are consumer goods such as food, clothing, and entertainment.

Now suppose there are two hypothetical economies, Presentville and Futureville, that are initially identical in every respect except one: Presentville's current choice of positions on its production possibilities curve strongly favors present goods over future goods. Point $P$ in Figure 1.6a indicates that choice. It is located quite far down the curve to the right, indicating a high priority for goods for the present, at the expense of less goods for the future. Futureville, in contrast, makes a current choice that stresses larger amounts of future goods and smaller amounts of present goods, as shown by point $F$ in Figure 1.6b.

Now, other things equal, we can expect Futureville's future production possibilities curve to be farther to the right than Presentville's future production possibilities curve. By currently choosing an output more favorable to technological advances and to increases in the quantity and quality of resources, Futureville will achieve greater economic growth than Presentville. In terms of capital goods, Futureville is choosing to make larger current additions to its "national factory" by devoting more of its current output to capital than Presentville. The payoff from this choice for Futureville is greater future production capacity and economic growth. The opportunity cost is fewer consumer goods in the present for Futureville to enjoy.

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Is Futureville's choice thus necessarily "better" than Presentville's? That, we cannot say. The different outcomes simply reflect different preferences and priorities in the two countries. But each country will have to live with the economic consequences of its choice.

A Qualification: International Trade

Production possibilities analysis implies that an individual nation is limited to the combinations of output indicated by its production possibilities curve. But we must modify this principle when international specialization and trade exist.

You will see in later chapters that an economy can circumvent, through international specialization and trade, the output limits imposed by its domestic production possibilities curve. Under international specialization and trade, each nation first specializes in the production of those items for which it has the lowest opportunity costs (due to an abundance of the necessary resources). Countries then engage in international trade, with each country exchanging the items that it can produce at the lowest opportunity costs for the items that other countries can produce at the lowest opportunity costs.

International specialization and trade allow a nation to get more of a desired good at less sacrifice of some other good. Rather than sacrifice three units of domestically-produced robots to get a third unit of domestically-produced pizza, as in Table 1.1, a nation that engages in international specialization and trade might be able to do much better. If it specializes in robots while another country specializes in pizza, then it may be able to obtain the third unit of pizza by trading only two units of domestically-produced robots for one unit of foreign-produced pizza. Specialization and trade have the same effect as having more and better resources or discovering improved production techniques; both increase the quantities of capital and consumer goods available to society. Expansion of domestic production possibilities and international trade are two separate routes for obtaining greater output.

QUICK REVIEW 1.4

- Unemployment causes an economy to operate at a point inside its production possibilities curve.
- Increases in resource supplies, improvements in resource quality, and technological advance cause economic growth, which is depicted as an outward shift of the production possibilities curve.
- An economy's present choice of capital and consumer goods helps determine the future location of its production possibilities curve.
- International specialization and trade enable a nation to obtain more goods than its production possibilities curve indicates.